

Explanatory Memorandum to the Code of Practice for the Welfare of Horses

This Explanatory Memorandum has been prepared by the Animal Welfare and By-Products Branch, Office of the Chief Veterinary Officer and is laid before the National Assembly for Wales in conjunction with the above subordinate legislation and in accordance with Standing Order 27.1

Cabinet Secretary/Minister's Declaration

In my view, this Explanatory Memorandum gives a fair and reasonable view of the expected impact of the Code of Practice for the Welfare of Horses

Lesley Griffiths AM, Cabinet Secretary for Energy, Planning and Rural Affairs

20 July 2018

1. Description

Under the Animal Welfare Act 2006 (“the Act”), if someone is responsible for an animal they have a legal duty to take reasonable steps to ensure its welfare needs are met. The Code explains what needs to be done to meet the standard of care the law requires.

Breach of a provision of the Code is not an offence in itself but, if proceedings are brought against someone for a welfare offence under the Act, the Court may take into account the extent to which they have complied with the Code in deciding whether they have committed an offence or have met the required standard of care. Unnecessary suffering to any animal could constitute a serious offence under the Act.

2. Matters of special interest to the Constitutional and Legislative Affairs Committee

The Code is being laid under the ‘Negative Procedure’.

The Technical Standards Directive – The Directive places an obligation on Member States to notify the Commission of draft regulations that fall within the scope of the Directive. This new Code updates current standards and Regulations but does not differ substantially from the current Code. Although a breach of the Code does not amount to a criminal offence any proceedings under the Welfare Act 2006 may take into account any compliance with the Code. The current Code was not notified to the Commission and therefore this Code will also not be notified.

3. Legislative background

This Code of Practice is issued under section 14 of the Animal Welfare Act 2006 (the “Act”). This Code applies in Wales only, is issued by the Welsh Ministers and comes into force on 12 November 2018. It applies to all horses and donkeys for which a person is responsible.

4. Purpose & intended effect of the legislation

The existing Code of Practice for the Welfare of Horses reflected the science and legislation in force at that time and was made under The Animal Welfare Act 2006. A review was required to capture any changes in these areas and to ensure the standards being advised are still appropriate.

By not reviewing and amending the Code regularly to reflect any changes made to legislation and recognised minimum best practice standards, animals could be put at risk of harm.

The purpose of the Code is to ensure that those who are responsible for an animal are aware they have a legal duty to take reasonable steps to ensure its welfare needs are met. The Code of Practice explains what you need to do to meet the standard of care the law requires.

5. Consultation

Welsh Government officials worked with Animal Welfare Network Wales to review and update the Code for consultation.

A twelve week public consultation took place between 21 July 2017 and 20 October 2017. The consultation was published on the Welsh Government website with a press release alerting the general public to the launch. Known stakeholders i.e. enforcement agencies and special interest groups, were also contacted individually by email or post.

A Summary of the Responses to the Consultation can be found at the attached link - <https://beta.gov.wales/code-practice-welfare-horses>

Comments and suggested amendments were taken in to account when updating the Code and a number of additions were made as a direct result of the consultation.

6. Regulatory Impact Assessment (RIA)

There are no costs associated with the making of the Code and an RIA is not required at this time.